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T H O U G H T S
ON
EXECUTIVE JUSTICE,

WITH RESPECT TO OUR
CRIMINAL LAWS,
PARTICULARLY ON THE CIRCUITS.

DEDICATED TO THE
J U D G E S OF A S S I Z E ;

And recommended to the Perusal of
ALL MAGISTRATES ; and to all Persons who
are liable to serve on CROWN JURIES.

By a sincere Well-wisher to the Public.

— *Vir bonus est quis ?*
Qui consulta Patrum, qui leges juraque servat,
Quo multæ magnæque secantur Judicia lites.
HOR.

L O N D O N :
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19

THOUGHT

EXECUTIVE

CRIMINAL

INVESTIGATION



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TO THE
JUDGES OF ASSIZE.

MY LORDS,

Dedicating this little performance to your Lordships, is something like *Dean Swift's* Dedication to *Prince Posterity* — for certainly your Lordships' *official* existence is, for the present, annihilated; nor will it be brought into *being* till some time hence. However, the Author of these papers thinks, that there is no harm, in preparing some hints; which he hopes may be useful; and he is encouraged to think, that,

DEDICATION.

that, as there is now *nobody* to be found fault with, therefore *nobody* can be offended.

But although *Judges of Assize*, &c. do not at this moment exist, yet the *Public* does; and indeed its existence is rendered miserable enough, by the daily-increasing depredations committed on its safety and property. — This is humbly submitted to your Lordships' consideration, and recommended in the most earnest manner to your Lordships' seasonable animadversion.

I have the honour to be,

MY LORDS,

Your Lordships'

Most devoted humble Servant.

THOUGHTS
ON
EXECUTIVE JUSTICE, &c.

THE honour and welfare of
the kingdom in general, as
well as the security and happiness
of individuals, must depend on a
due administration of the laws.
Without laws to protect the per-
sons and properties of the people,
they must become a prey to each
other; the *weak*, oppressed by the
B *strong,*

strong, must be liable to the loss of all enjoyment of liberty and safety; the honest and industrious, plundered by the idle and abandoned, must be reduced to poverty and distress; and even the richest and greatest, must be liable to that sort of dread and disquiet, which must reduce them, in point of comfort, to the standard of the poorest and meanest of their fellow-subjects; perhaps even below this, as those who have most to lose, have most to fear. But though there be laws, and such as are admirably calculated to meet with, oppose, and crush those violences and disorders, which must ever attend a
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mere state of nature ; yet, if these laws are not duly, constantly, and impartially enforced and executed, the condition of the people will be but little, if at all, benefited by them. *Vigilance, faithfulness, and activity* in the magistrate, will ever be the parents of security and comfort to the people : where *these* prevail, there will be peace and safety ; but where *these* are neglected, there will be disorder, confusion, and every evil work.

I am very unhappy, that I can, with the utmost truth, refer to the present state of this country, for an illustration of what has been said on the disagreeable side of the

question. No civilized nation, that I know of, has to lament, as we have, the daily commission of the most dangerous and atrocious crimes, insomuch that we cannot travel the roads, or * sleep in our houses, or turn our cattle

* An house in *Paris*, a few years ago, was supposed to have been attempted in the night-time;—the matter ended in the family being disturbed, and whatever occasioned this, soon ceased; but the master of the house said, that he thought his house had been attacked “*par des rossignols Anglois*.”—which droll expression sufficiently shews, that the frequency of *burglaries* in this country, are so far from being unnoticed by our neighbours on the continent, as to have become in a manner *proverbial*.

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into our fields, without the most imminent danger of thieves and robbers. These are increased to such a degree in numbers, as well as audaciousness, that the *day* is now little less dangerous than the *night* to travel in; and we are not without fatal instances of the most wanton cruelty and barbarity, exercised on many of those unfortunate persons, who have fallen into the hands of these plunderers of the public.

As these are, apparently, increasing evils, they call aloud for redress; and we have one comfort yet remaining, which is, that a complete and adequate redress is to be found in our laws, when-

ever those laws are restored to their vigour and activity, by the several executive powers, or magistrates, whose province it is to declare and administer them, within their several jurisdictions.

I do not at all mean to enter into jurisprudential disquisition, or to carry the reader back to the days of *King Alfred*, who, by the wise institution and adjustment of provincial divisions, into tithings, hundreds, &c. laid such a scheme of responsibility, among the subjects of England, for each other, as made it every man's business and interest to prevent disorders of all kinds.—These wise and salutary regulations have long since been

been obsolete, and, from various causes, retain little more than their names.—My intention is to take things as I find them, and to treat the laws of our country as they stand at present before us. I would be understood to confine myself to the penal or criminal laws; and, however it may be fashionable with many, to find great fault with the number and severity of these, yet I think it our happiness, that, as crimes have arisen, there have been laws made to repress them; nor do I conceive, that any man can reasonably find fault with this, except indeed it be the villain who is the object of them, and who certainly would wish to

be free and exempt from all restraint whatsoever. — As to the *severity* of our laws, I know of none but of the most wholesome kind; for it is this alone which can deter the savage minds of those who are the objects of that *severity*, from the commission of those outrages and mischiefs against which the *severity* of our laws is levelled. The regular, sober, and virtuous part of the society has nothing to fear from the *severity* of the laws, but they have much to *hope* for; they may hope by this to be protected in their persons and properties, and in the secure possession of their lawful rights; for, however the
 profligate

profligate and abandoned assailant may have cast off every humane and virtuous inducement to good, and have put on the savageness, fierceness, and cruelty of a wild beast, so as to have forfeited all right and title even to the character of a man—there will be yet some principle of FEAR left, on which the *severity* of our laws is intended to operate, so as to check and prevent the mischiefs he would otherwise commit; or, if he proceeds to the full extent of his wickedness, to fall upon him, as an example to others, who may yet be stopped before it be too late.

It is certainly most of all to be
wished,

wished, that crimes might be lessened by *prevention*; and this is never so likely to be the case, as when the fears of severe punishment duly operate on the minds of those whom no other consideration can restrain.

Oderunt peccare mali formidine pœne,

is an old and true maxim, and is, no doubt, the reasonable foundation on which the *severity* of our laws is built; and indeed, when this once ceases to operate, the sooner the malefactor is removed out of the society the better; for the wretch who can be hardened against the *fear* of what he may himself suffer, leaves the innocent
part

part of the society but too probable reasons to *fear*, that they shall find no end to their sufferings from him.

The prevention of crimes, is the great end of all legal severity: nay, the exerting that severity, by making examples of the *guilty*, has no other intention but to deter others, and thus pursue the great end of *prevention*. If this were not the case, all punishment would be nugatory, and therefore cruel; for the past could not be recalled, nor the least advantage accrue to the injured party, however much the criminal might suffer.

But if, by *severity* exercised on
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the guilty, those who are following the example of their wickedness and outrage, are deterred by the example of their sufferings, the two grand purposes of all criminal law are answered: the *one*, in the prevention of evil; the *other*, in the security of the public.

Instead of lamenting the multiplicity of our penal laws, we ought rather to lament the occasions of them; which indeed are so frequent, as to make it impossible for society to exist, unless remedies are thought of and prescribed to stop their progress. These remedies, like all others, must be applicable to the diseases
which

which they are to encounter, and be faithfully and duly administered, otherwise they can be of no effect, and consequently of no value whatsoever. I may say, that the legislature has from time to time been assiduous in meeting crimes, as they have arisen, with wholesome laws; but those, whose duty and office it is to administer these laws, have now, for many years, been preferring their own *feelings* as *men*, to the duty which they owe the public as *magistrates*; and have been making so wanton and indiscriminate an use, or rather *abuse*, of certain discretionary powers with which they are invested, that safety and impunity invite

invite forth and harden offenders, while danger and distress are every where menacing the innocent.

Highway-robberies threaten the traveller, whether by night or by day—the lurking footpad lies, like a dangerous adder, in our roads and streets—the horrid burglar, like an evil spirit, haunts our dwellings, “*Making night hideous.*”—The farmer loses his sheep from the fold, the ox from his stall, and all sorts of people their horses from their fields, and even from their stables. These are but a part of that dreadful catalogue of offences, with which every *Old-Bailey*, and every *Assize-Calendar* is filled, and with which

this country is disgraced and insulted: and for which it has become a taunt and a proverb in the mouths of foreigners.

Such is our reproachful and alarming situation:—the cause of this has been already hinted; and, as it is now prevailing more and more, the state of the criminal laws in this land may soon be said to resemble that of the laws of *Vienna*, as represented by *Duke Vincentio*, in *Shakespeare's Measure for Measure*.

*We have strict statutes, and most biting laws,
The needful bits and curbs for headstrong steeds,
Which for these MANY years we have let sleep,
Ew'n like an o'ergrown lion in a cage
That goes not out to prey: now, as fond fathers
Having bound up the threatening twigs of birch,
Only*

Only to stick it in their children's sight,
 For terror, not for use; in time the rod
 Becomes more mock'd than fear'd: so our de-
 crees,
 Dead to infiction, to themselves are dead,
 And liberty plucks justice by the nose;
 The baby beats the nurse, and quite athwart
 Goes all decorum.——

Whoever examines the *common*
 and *statute* laws, which respect
 the criminal jurisdiction to be
 exercised over offenders of all
 kinds, must surely acknowledge
 the watchfulness of the legislative
 powers, both ancient and modern,
 over the lives, liberties, and pro-
 perties of the inhabitants of this
 country: a stranger, who should
 read over an accurate and well-
 digested code of our *crown law*,
 would

would imagine us to be the happiest, the securest, and best-protected people under the sun, in point of our internal police. He would admire the disposition of the *whole*, as well as the adapting of every *part* for the public good.—No dangerous crime without a prescribed severity of punishment—so contrived, as that the offender has nothing to *hope*—this inducement so precluded, as to leave no encouragement to villainy:—in short, he might be led almost to imagine, that the account we have of our safety from thieves and robbers, must be as perfect as in the days before the *Conquest*, when it was said, that

C

“ a child

“ a child might go from one end
 “ of the kingdom to the other,
 “ with a bag of money in his
 “ hand, without fear of having it
 “ taken from him.”

But when such a reader of our laws is told, that offences against those laws are daily committed—that they are multiplied now beyond the example of former ages—that no country is so infested with the depredations of robbers of all kinds ;—he would be at an utter loss to account for this, till he was told, that the dispensers of these laws very rarely put them in execution ; and therefore, that they were little more than a *scare-crow*, set in a field to frighten
 the

the birds from the corn, which at first might be terrible in apprehension, but in a little time became familiar, and approached without any danger, by even the most timorous of the feathered race.

The wisdom of our constitution has placed the executive power in the hands of the *King*; who is the chief magistrate in all causes, and over all persons: but, forasmuch as he cannot himself administer this power in his own person, he delegates this to others, who, particularly with respect to the *criminal* laws, act in his name, and represent his person: the chief of these delegated magistrates are

the *Twelve Judges of England*, whose high and important office it is to try criminals, to pronounce the sentence of the law upon them when found guilty, and thus consign them to that exemplary punishment, which the laws allot to their particular offences. These Judges are sages of the law, chosen from their professional situation at the bar, from among the ablest and most learned lawyers;—they are invested with great dignity, looked up to (as they ought) with very high respect*, and regarded
as

* Our *Judges* are not only respectable with regard to their office, but are so *incorrupt*,

as the great oracles of law and justice: — they are bound by a most solemn oath of office, duly to administer justice, according to the best of their skill and abilities, to all their fellow-subjects, &c.

Besides their attendance by turns at the session of *oyer and corrupt*, as magistrates, that they *are*, what *Cæsar* said his wife *ought to be*—

Not only chaste—but unsuspected.—

As *private citizens*, I think it no disparagement to the rest of the kingdom, to say, that there are not *twelve* honest or worthier men in it. But, as they are sharers in the common lot of, what Lord *Chesterfield* so pathetically styles, “poor human nature,” they are liable to err, even (as *Voltaire* says of a certain *Abbé*) “*par l’excès de leurs bonnes intentions.*”

terminer and *gaol-delivery*, at the *Old-Bailey*, for the counties of *London* and *Middlesex*, eight times in a year; they are sent with a like commission, *twice* every year, into all the counties of *England*, that they may administer justice: two Judges are in each commission on the *circuits*, which are divided into *six*; and thus these magistrates set forth to carry terror to the guilty, and protection to the innocent, into every part of *England*.

Their fellow-subjects, of course, look up to them for security and protection, and depend on their faithful and strict administration of the laws, for the punishment
of

of wrong and robbery, and for the maintenance and protection of their persons and properties from violence and depredation—they must naturally expect that such *examples* will be made as the law intends; and as naturally hope, that, by means of such *examples*, they shall sit down in peace and safety, and have none to make them afraid.

The very appearance of the *Judges* at the assizes, if we include the attendance of the high-sheriff, his under-sheriff, and other officers—the first gentlemen in the county forming that constitutional bulwark, the *grand jury*—that other excellent institution,

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the *petty jury*, who are to pass between the crown and the prisoners, on the trials of their several lives and deaths:—add to this, the vast concourse of people flocking from every part of the county, and assembling in multitudes to hear the solemn determinations of punitive justice—the sound of the trumpets—the Judge’s solemn appearance in his robes, when seated in the place of judgment:—these, and many other circumstances, form one of the most affecting, the most awful scenes, that can be exhibited to the eyes of mortals; and, if duly improved, might be supposed to strike a terror into the minds of the beholders, not easily to be forgotten.

I have

I have described what ought to be, and what the constitution intended by the circuits of the Judges—which was no less than to carry terror and astonishment into the minds of all; or, as it is well said,

Ut pœna ad paucos, metus ad omnes perveniat.

And at what a vast advantage does the Judge's situation place him, over the feelings, affections, and passions of his auditory!

Methinks I see him, with a countenance of solemn sorrow, adjusting the cap of judgment on his head—while the crier proclaims—

“ O yes!

“ O * yes ! O yes ! O yes !—

“ My lords, the king’s justices,

“ strictly charge and command

“ all manner of persons to keep

“ silence, while sentence of death

“ is passing on the prisoners at the

“ bar, on pain of imprisonment.”

His lordship then, deeply affected by the melancholy part of his office, which he is now about to fulfil, embraces this golden opportunity to do most exemplary good—He addresses, in the most pathetic terms, the consciences of the trembling criminals—he expatiates on the nature of their several offences—shews them how

* A corrupt way of pronouncing the French word, *Oyez*—*bear*.

just

just and necessary it is, that there should be laws to remove out of society those, who, instead of contributing their honest industry to the public good and welfare, have exerted every art, that the blackest villainy can suggest, to destroy both—he enlarges on the fearful situation which the honest, the industrious, the virtuous part of the community must be in, if such as then stand before him at the bar, are any longer permitted, like savage beasts, to prey upon the public. No person, no property can be secured, no liberty enjoyed.—He then vindicates the *mercy*, as well as the *severity* of the law, in making such examples,

as

as shall not only protect the innocent from outrage and violence, but also deter others from bringing themselves to the same fatal and ignominious end which now awaits the prisoners.—He then, in the most pathetic terms, exhorts the unhappy convicts, to consider well how best to employ the little space that yet remains between that moment and the grave — he acquaints them with the certainty of speedy death, and consequently with the necessity of speedy repentance—and on this theme he may so deliver himself, as not only to melt the wretches at the bar into contrition, but the whole auditory into
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the deepest concern.—Tears express their feelings—and many of the most thoughtless among them may, for the rest of their lives, be preserved from thinking lightly of the first steps to vice, which they now see will lead them to destruction. The dreadful sentence is now pronounced—every heart shakes with terror.—The almost fainting criminals are taken from the bar—the crowd retires—each to his several home, and carries the mournful story to his friends and neighbours; — the day of execution arrives—the wretches are led forth to suffer, and exhibit a spectacle to the beholders, too awful and solemn for description.

description. They now *see*, that certainty of punishment must await the guilty, and the whole *country feels* a lasting benefit, in the security and protection which such an example of punitive justice has procured them. These impressions will last their time, and carry their salutary effects, perhaps, for years together. Many, many wretches, warned by such examples, turn from the evil of their ways, cease to do evil, learn to do well. Thus the law has its effect—thus are the persons, properties, and lives of men most mercifully preserved, the public peace secured, and the most valuable ends of civil government fully answered.

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The MAGISTRATE who thus dispenses justice, is a blessing to the community—a protector of the innocent, a terror to the guilty.—He is not only a representative of an earthly KING, but of the KING OF KINGS—for he is a *minister of GOD for good*.—*He bears not the sword in vain*. And when he is called to give an account of his *ministry*, with what an unspeakable comfort will he be able to reflect, that, through the faithful, upright, impartial, steady, and uniform discharge of his high office, he has contributed to the peace, welfare, and good order of society, as far as the powers with which the constitution invested

him could enable him so to do; and that he has left an example to those who shall succeed him, that they may tread in his steps, and thus continue the exercise of justice and truth from generation to generation!

Is this the case in our day? are all our dispensers of the laws such as I have been describing?—The natural connection between *cause* and *effect*, must (alas!) lead us to answer in the *negative*.

Holy writ tells us, that, when *Saul* the king of *Israel* had received a positive commission from God to destroy the *Amalekites* utterly, and all that belonged to them, he executed his commission
with

with such partiality, as to save the *Amalekite* king *Agag* alive; and the best of the sheep, oxen, and fatlings, and all that was good, and would not utterly destroy them; but every thing that was vile and refuse, that he destroyed utterly. When *Samuel* afterwards met *Saul*, *Saul* expressed himself thus:—"Blessed be thou of the
 "Lord, I have performed the
 "commandment of the Lord."
 And *Samuel* said, "What mean-
 "eth then this bleating of the
 "sheep in mine ears, and the low-
 "ing of the oxen which I hear?"

Now, if our *Judges of assize* really execute their commissions as they ought, what meaneth then

D

these

these numbers of burglaries, highway robberies, these depredations, by day and night, in our roads, streets, houses, fields?—How are our news-papers filled with daily accounts of mischiefs done on the persons and properties of his majesty's subjects, by *felons* of every denomination?

One reason, and only *one*, can be given for these things. The law is not in fault, it is wisely contrived to prevent them, by holding forth *certain* punishment; but that punishment has been rendered so *uncertain*, or rather the suspension of it so *certain*, as to prevent the operation of the laws.

I remember to have seen a fellow

Tow at Bristol, who was by trade a *viper-catcher*. He produced, and opened, a large box, with about one hundred vipers in it, into which he put his hand, and took them up, at least, half a dozen in a bunch. I trembled at the sight, expecting, every instant, to see the man bitten: but my fears were soon removed, by being told, that all their fangs were cut out—so that, if I had pleased, I could myself have handled these horrid creatures with all safety.

Methinks, that our criminal laws are reduced to the state of the aforesaid *vipers*—their sting is gone, their fangs are out, their

terror is lost; and our *viper-catchers* seem to have so contrived the matter, as that the laws shall hurt nobody, who chuses to sport with them.

Since I began these sheets, I have had some conversation with an eminent barrister, upon these subjects; and he furnished me with an anecdote, which abundantly illustrates what has been said.

Some years ago, when he went the *Norfolk* circuit, he accidentally had occasion to see a fellow who had been capitally convicted, and, having received sentence of death, was remanded to prison. It seems he had been an old offender,

der, and before had had some hair-breadth 'scapes for his life. My friend expostulated with him, and asked him how he could venture again on his old practices, after so many escapes? "Ah, Sir," said the fellow, "that's the very thing — there are so many chances *for* us, and so few *against* us, that I never thought of coming to this.—First," said he, "there are many chances *against* being discovered — so many more that we are not taken—and if taken, not convicted—and if convicted, not hanged—that I thought myself very safe, with at least twenty to one in my favour."

The argument which this *villain* used, is, no doubt, in the thoughts of all the rogues in the kingdom, who find equal encouragement to persist in their evil courses, with this fellow; for the news-papers assure them, on relating the conviction and condemnation of the criminals at the several assize-towns, that, “they were *all reprieved* before “their lordships left the town.” I will not say *always*, but this is most *usually* the case.

Nay, I once heard a *Judge*, in his charge to the grand-jury, say to this effect, that, “Where men “robbed on the highway, and did “not use much violence, or do

“any mischief to the persons they
 “robbed, he thought them pro-
 “per to be recommended as ob-
 “jects of mercy.”—This was no
 doubt carried to the gaol, and
 received with high applause: and
 at that very assizes, five or six
 highwaymen were convicted on
 the clearest evidence:—but—
 “they were all reprieved before
 “the Judge left the town.”

As for stealing *sheep* and *horses*,
 which the wisdom of the legisla-
 ture has made felony without be-
 nefit of clergy, these are almost
 sure * of a *reprieve*; and this is
 now

* This is so much the case, that the
 chances are at least *forty to one* in favour

now so much the fashion, as to
have become very near a *certainty*,
and

of the thief.—The discovery is now rendered more difficult than ever, and of course the theft itself more safe and easy—for, of late years, there have been set up *horse-slaughter-houses*, of which there are several in and about *London*. Hither the stolen horses are frequently brought, and slaughtered, after which they cannot well be traced. The profits arising from the *skin*, the *fat*, and the *flesh*, which amount usually to about *thirty shillings* (as I am informed) are the temptations to this species of horse-stealing, especially in the counties bordering on the *metropolis*: so that a horse, worth twenty, thirty, fifty, or even an hundred pounds, which a gentleman, or other person, may turn into his field over-night, in confidence that the law will protect him, may be stolen, and carried to the slaughter-house.

and does almost amount to a *suspension* of the *penal laws* which relate to these offences.

In

house before morning, and never seen or heard of more. This is a matter very difficult to be proved, yet some few have been convicted. The first I ever heard of, was at the *Old-Bailey*, about five years ago.—A villain had stolen a gentleman's favourite riding-horse, very fat and in fine order, out of a field somewhere near *Lee Bridge*. This fine animal was carried to one of these infamous horse-slaughter-houses and killed; but it so happened, that he was traced, and though not time enough to save his life, yet time enough to find his skin, which was sworn to, and the man convicted; but, to the astonishment of all that heard it, this barbarous and injurious villain was — reprieved!

Since

In short, the *best* way, that is,
the most *profitable* way, as things
now

Since that, *two or three* have been executed
in some of the home counties.—All this
excess of barbarity and wickedness, has
come by degrees, owing to the lenity ex-
ercised towards horse-stealers. The law
says they *shall be hanged*; those who are to
put this law in execution, say—they *shall*
not. In short, the *scire* of the legisla-
ture, is absolutely controuled by the *scire*
of a Judge. This has passed for some
years pretty uniformly upon the public;
but it is illegal, arbitrary, and unconsti-
tutional; tending to overturn the true
distinction between the *legislative* and *ex-*
ecutive powers, to the encouragement of
all manner of disorder and villainy, and
to the destruction of peace, good order,
and property among the subjects of the
kingdom.

now stand, to deal in *horses* and *sheep*, is to *steal* them; for then there is no *prime cost* upon them, except to the unhappy people from whom they are stolen.

However, these offences have been looked upon in so serious a light by the legislature, so detrimental to society, and so injurious to individuals, that it has
been

kingdom. That a *Judge* has a power to *reprieve*, for just and reasonable cause, is *true*—but that he has a right to abuse that power, to the suspension of the *penal laws*, is *not true*.—He is doubtless answerable for mal-administration of his office in this respect, as in any other.

Qu. If these *horse-slaughter-houses* are not objects of serious enquiry by the *legislature*?

been found necessary to endeavour to put a stop to them, by ousting the offenders of their clergy: and there can hardly be a doubt, but, if the intention of the laws had been duly observed, by those whose province it is to dispense them, the farmers, whose property mainly consists in their live stock, might have had them as safely secured in their fields and pastures, as if they were ever so carefully locked up at home. And it is a very melancholy consideration that it is not so; and a very great scandal and reproach to a country, which pretends to civilization, that we are not more secure in our property of every kind, than

than if we were savages. Perhaps we are, upon the whole, *less* so; for I much question whether there is to be found a people upon earth, who suffer in the invasion of their properties as we do.

Some have said, that a scruple of conscience in *Judges*, prevents the execution of the laws against certain offences—that they think them too severe for the offence, and therefore constantly *reprieve* those who are convicted. But I do not apprehend that this is at all the province of a *Judge*—whatever laws the parliament sees necessary to enact, the *Judge*, agreeably to his *oath of office*, is bound to declare and pronounce; and
his

his standing between the judgment and execution, is taking upon himself, not only to be wiser than the law, but a power, which, if wantonly and causelessly exerted, must render the most important and salutary laws contemptible and useless.—The *Judge*, in such a case as this, sets himself above the law, and presumes to exercise an authority with which the constitution has not intrusted even the crown itself. We all know how a *dispensing power* over the penal laws was attempted in the days of kings who aimed at arbitrary power, by setting themselves above the laws, and wanting to govern without them; and we also

also know what this ended in. But where is the difference, between the arbitrary prevention of trial, and the arbitrary prevention of execution?—the *former*, perhaps, may be more glaringly arbitrary, but the *latter* will answer the same end.

That the *king* has an inherent power to pardon all offences against his crown and dignity, is most certain: and very dreadful would it be, if he had not such a power; for otherwise we should, in very many cases, which might be mentioned, be liable to suffer, however innocent, if once convicted, through the malice or wickedness of our fellow-subjects.

But

But will any body contend, that the constitution, by intrusting the crown with the power of pardon for the most salutary purposes, could ever mean to set it above the law, so as that the execution of it should wholly depend on a wanton and arbitrary exercise of this prerogative, to the utter suspension and subversion of all law whatsoever?

So the Judges have a power to *reprieve*: and thankful may we be that it is so; for, by this, they are enabled to save lives which ought not to be taken away. For instance—a Judge perceives prejudice and malice in the *jury*, a fixed determination, right or wrong,

wrong, to convict the prisoner; the evidence by no means proves the case; the *Judge*, accordingly, in his direction to the *jury*, takes due notice of this, and leaves the matter to the *jury* in favour of the prisoner; notwithstanding which, they find the prisoner *guilty* — here it becomes the *Judge's* duty to reprieve, and recommend the convict to the royal mercy, of which such a convict is undoubtedly an object. So, where there is a contradiction and contrariety of evidence, and, though the *jury* convict, the Judge is by no means satisfied in his own mind of the guilt of the prisoner. — Likewise, in cases where there is a doubt of

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the law—or where life may depend on vague and uncertain words in an act of parliament, of very doubtful construction—or where facts appear after the condemnation, which incontestibly prove the innocence of the convict. In these, and in some few other instances which might be named, the *Judge* is not only justified in *reprieving*, but would not execute *judgment in mercy* if he did not.

But to exercise this power of *reprieve* wantonly, and indiscriminately, so as to *save felons* only because they are *condemned*; to defeat the end of the law by a mere arbitrary dispensation of a
Judge,

Judge, who, to gratify his *feelings* as a *man*, violates his *oath* and *duty* as a *magistrate*, is to abuse a most salutary power to the most mischievous purposes. It makes void the law ;—its terror, and therefore its best use, is no more—the *innocent public suffers, the guil-

* *Tully* defines *pity*, as—“ *Ægritudo ex miseriâ alterius injuriâ laborantis*”—“ an anxiety, care, or sorrow (of mind) excited by the misery of another, labouring under injury.” If this definition be just, one should think, that the *injured* public, rather than the *injurious* robber, should be the object of the magistrate’s compassion.

It was a fine saying of the great and good *lord chief Justice Hale*—“ When I find myself swayed to *mercy*, let me remember, that there is a *mercy* likewise due to the country.”

ty invader of its property triumphs.

A foldier, in one of the last encampments, took to marauding, and stole whatever he pleased from the poor cottagers, whose misfortune it was to dwell in the neighbourhood of the camp. He particularly fixed on a little garden belonging to two old people, a man and his wife, and used to come in open day, in the sight of the owners, and take their cabbages, and other such-like things, for his own purposes; the poor old woman had often remonstrated with him on these occasions, but only got oaths and curses, and threats for her pains. One night

(in

(in the middle of the night it was) this villain forced open the door; these poor people were in bed; and he dragged the woman out of bed, to her infinite terror and astonishment, made her tell where their money was, and robbed them of their little *all*, which amounted to *five shillings*. These circumstances appeared to demonstration on the trial, and the fellow was convicted of this atrocious and shocking fact. He received sentence of death. He was * *re-prieved* before the Judge left the town!

At

* If this affair had happened in a rich and opulent family, and the lady of the house had been dragged out of bed at

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midnight,

At an assizes after this, an highwayman was convicted, on the clearest evidence, of a most audacious robbery in the *day-time*. Three ladies were together in a chariot, two of them very young. The robber overtook the chariot, and, with the most horrid oaths and imprecations, swore he would blow out the coachman's brains

midnight, and the house robbed—what *Judge* would have *dared* to reprieve the offender? yet, if it had been done in *that case*, it would not have been so injurious as in *this*, because the rich can afford, in a great measure, to defend their houses, by dogs, servants, arms, &c. whereas the poor have no defence, but the law. If this be withheld, they are totally defenceless.

if he did not stop. On the chariot being stopped, the villain held a *cocked pistol* to the breast of one of the young ladies, for about *a minute and an half* (this the coachman swore positively) and, in this situation, he plundered the ladies of some money. During this transaction, we may well suppose the terror of the young lady to be very great, and to be not a little heightened by the fellow's threatening to shoot a poor woman, who stopped by the side of the carriage, if she did not walk on.

The perpetrator of the above audacious fact, was an OLD OFFENDER, who had TWICE before

been indicted, tried, and convicted of highway robbery—once at an assizes for the same county, in the year 1777, for robbing a gentleman on the highway, of twenty-two pounds twelve shillings.—Judgment was respited at that assizes, because he was sick, and could not be brought up to receive sentence; but he afterwards received his majesty's most gracious and free pardon.

Afterwards, at the *Old-Bailey*, in *September* session 1782, he was, together with a comrade of his, convicted, again of a robbery on the highway, and again received sentence of death—he was respited—and, in *December* sessions

following, received his majesty's mercy, on condition of transportation to *Africa*, during his natural life.—Afterwards, *viz.* on *September* 17th, 1783, he *again* received his majesty's free pardon, and was discharged. — Some months after this, *viz.* in *May* 1784, this incorrigible villain committed the robbery on the highway, mentioned above, on the *three ladies*, of which he was, after an impudent *alibi* defence, convicted on the clearest evidence — received sentence of death—and was *reprieved* before the *Judge* left the town*!!

I heard

* The *good* effects of this kind of lenity, were felt, in the county where this happened,

I heard the history * of this fellow, at the assizes where he was last tried: it was publicly talked of; and if the *Judge* did not

happened, very early after the said assizes. —Three post-chaises were robbed at noon-day, in their way to London; and, some time after, a lady in her carriage was robbed at eleven o'clock in the morning. Another was robbed in the day-time, within a few yards of her own door. Afterwards, three ladies in a post-chaise were robbed at one o'clock at noon (November the 6th, 1784) by two highwaymen, whom I saw pursued, and heard they were taken, a few miles off, by the pursuers.

* That was, in general, that he had been *twice* before convicted, and pardoned —but I have extracted the particulars above-mentioned from authentic certificates.

hear

hear it, it could only be, because *reprieves* are too much of course, to be supposed to need any enquiry into the characters and circumstances of those on whom they are bestowed.

This offender, like numbers of others, having done so much to be *banged*, is not to take any *blame* to himself that he has not *succeeded*: he must at present console himself and friends, like the heroic *Portius*—

“ ’Tis not in mortals to command success,
 “ We will *do more*, SEMPRONIUS, we’ll
deserve it.”

The above two cases stand as proofs of that wanton and dangerous

rous

rous abuse of power, which, if not checked, must overturn the whole system of our criminal laws, and leave the public to be plundered at the will of individuals.

In *France*, capital offences seldom, if ever, meet with a relaxation of the laws—robberies and burglaries especially—and therefore they are very seldom * heard of.

* In the days of *Queen Anne*, during the war in *Flanders*, when the *Duke of Marlborough* and *Prince Eugene* commanded the allied army; a foldier, under the immediate department of *Prince Eugene*, was condemned to be hanged for marauding. The man happened to be a favourite with his officers, who took great pains to save his life; and for this purpose

of. I believe, in no country but this, are *felons* safe from the law;
and

pose interceded with the *Prince*, who refused absolutely to grant their request. They then applied to the *Duke of Marlborough*, begging his Grace to interfere: he accordingly went to *Prince Eugene*; who said, he “never did, and never would, consent to the pardon of a murderer.” — “Why,” said the *Duke*, “at this rate, we shall hang half the army. — I pardon a great many.” — “That is the reason,” replied the *Prince*, “that so much mischief is done by your people, and that so many suffer for it. — I never pardon any, and therefore there are very few to be punished in my department.” — The *Duke* still urged his request; on which the *Prince* said — “Let the matter be enquired into, and if your Grace has not executed more than
“ I have

and therefore there are ten times
the number of felons among us,
than

“ I have done, I will consent to the pardon of this fellow.”—The proper enquiries were accordingly made, and the numbers turned out very highly in favour of *Prince Eugene*; on which he said to the *Duke*—“ There, my Lord, you see the benefit of example.—You pardon *many*, therefore you are forced to execute *many*; I never pardon *one*, therefore *few* dare to offend, and, of course, but *few* suffer.”

The reasoning, which may be drawn from the above, on the side of strict discipline, is not only applicable to *fleets* and *armies*, but to all government whatsoever: the civil interests of society can no otherwise be protected, than by a *due* and *certain* execution of the laws. The *Marquis of Bectaria* observes very truly, that—
“ a less

than in any other country. No other reason can be conceived for this, but the total relaxation of discipline, the little consideration that is paid to the peace and quiet of the public, and the almost *certainty* of escape from *death*,

“ a *less* punishment, which is *certain*, will
 “ do more good than a *greater*, which is
 “ *uncertain*.”

The above anecdote may also serve as an illustration of those seeming paradoxes—

Crudelitas parcens, Lenitas puniens :

and is exceedingly applicable to our proceedings, with respect to punitive justice, as administered in this kingdom ; where so many wretches suffer, for crimes, which they have been tempted to commit thro’ hope of *impunity*.

with

with which the minds of robbers are impressed. Certainty of punishment carries a terror to the heart, which is not easily overcome; but when that *certainty* decreases, the terror will decrease in the same proportion.

Dr. Johnson, in his *Journey to the Western Isles of Scotland*, tells us—that “ the mountaineers are
 “ thievish, because they are poor,
 “ and, having neither manufac-
 “ tures nor commerce, can only
 “ grow richer by robbery. They
 “ regularly plunder their neigh-
 “ bours, for their neighbours are
 “ commonly their enemies; and,
 “ having lost that reverence for
 “ property, by which the order of
 “ civil

“ civil life is preserved, soon
 “ consider all as enemies whom
 “ they do not reckon their friends;
 “ and think themselves licensed
 “ to invade whatever they are not
 “ obliged to protect.”

This ingenious author then presents us with a very different scene, which may serve to illustrate and enforce what has been said before in these papers. —

“ By a *strict administration of*
 “ *the laws*, since the laws have
 “ been introduced into the high-
 “ lands, this disposition to thievery
 “ is very much repressed. Thirty
 “ years ago, no herd had ever
 “ been conducted through the
 “ mountains, without paying tri-

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“ bute

“bute in the night to some of
“the clans; but cattle are now
“driven, and passengers travel
“without danger, fear, or molef-
“tation.” Page 98.

Again, page 214.

“I doubt not, but that, since the
“regular Judges have made their
“circuits thro’ the whole country,
“right has been every where more
“wisely and more equally distri-
“buted.”

“The roads are secure in those
“places, thro’ which, forty years
“ago, no traveller could pass
“without a convoy.” Page 215.

Such are the happy consequen-
ces of “a strict administration of
“the laws,” in an almost savage
country :

country: whereas, by an undue relaxation in the administration of the laws, we are, in this civilized part of the island, almost in as bad a condition, as the highlands of *Scotland* were, before they had either Judges or laws among them.

The public have an undoubted right to look up to the Judges of the land for protection and safety; and those laws, which are the birthright of every subject, from the highest to the lowest, ought to be employed in the defence of their persons and properties from violence and outrage of every kind: if this be not the case, every man must stand

in dread of perpetual injury ; and has a right to complain, in the loudest and strongest terms, of those, who, instead of preventing these disorders, are little better than accessaries* before the fact to the daily commission of them.

* This sentiment is finely touched by our inimitable *Shakespeare*—*Measure for Measure*, Act I. Scene 4.

FRI. *It rested in your Grace
To unloose this ty'd-up justice, when you
pleas'd:
And it in you more dreadful would have seem'd,
Than in Lord Angelo.*

DUKE. *I do fear, too dreadful:
Sith 'twas my fault to give the people scope,
'Twould be my tyranny to strike, and gall them,
For what I bid them do: for we bid this be
done,
When evil deeds have their permissive pass,
And not the punishment.*

This

This

— *Sæviior ense*

Parcendi rabies,

so far from deserving the sacred name of *mercy*, is in fact the highest *cruelty*.

In the first place, it encourages the daring and profligate to prey on their fellow subjects, infomuch, that no man is safe but the robber himself.

Secondly. It draws forth many, by the hopes of impunity, to commit actions, which in the end bring them to an ignominious death—in all such instances, it is no better than *murder*.

Thirdly. It so destroys the force of the examples that are made, as

to take away their *terror*, consequently their *use*; and this is no better than throwing away the lives of those who are executed—and if so, little better than *murder*.

Fourthly. Though the number of the executed are *comparatively few*, with respect to the numbers that are *condemned*, yet they are *positively many*; so *many*, as to shock the humanity of every man that has not lost all feeling—and this is the consequence of a precarious and uncertain administration of justice; for, were justice invariably and steadily administered, according to the laws, and to the duty of those who are

to dispense them — as offences would be *few*, so would executions be *few* also.

Fifthly. What a discouragement doth this same *parcendi rabies* give to the zeal and care of the inferior magistrate ! when, after much trouble, and some expence, in many cases, he is to commit an offender for trial, no other end is answered, than exhibiting a mere farce at the next assizes, where the purposes of justice are to be defeated, and consequently to be laughed at by every thief in the common gaol.

Sixthly. This throws also a great damp on prosecutions ; for

to what purpose* is it that a man shall travel many miles, perhaps almost three parts over a large county, with a number of witnesses, when, after all, it is ten to one that the example, which he seeks to be made for the sake of the public, is turned into an encouragement to other thieves, to rob him as he returns home.

Seventhly. As it is the glory of a society, that peace and good order are maintained within it, so

* *Quid tristes querimoniae,
Si non supplicio culpa reciditur?*

HOR.

But wherefore do we thus complain,
If justice wear her awful sword in vain?

FRANCIS.

is it the reproach and disgrace of any people, that all manner of violence and rapine are encouraged, by a partial, uncertain, and inadequate execution of the laws.

Eighthly. How shocking is it to consider, that in a trading country like this, where persons are obliged to travel at all hours, that no man can stir out a mile from his house, without an apprehension of being robbed, and perhaps murdered! for of late, we have had instances of the most savage barbarity exercised on the persons of his majesty's subjects, whose fate it has been to be met by robbers.

For the above, and for many other

other reasons which might be adduced, I cannot help subscribing to that saying of Machiavel, that — “ Examples of justice are more “ *merciful*, than the unbounded “ exercise of pity.”

But perhaps it will be said, that, though so few capital convicts are punished with *death*, according to law, yet they are punished either by transportation, or by being sent, for a term of years, to work on the Thames, in raising ballast. — Still neither of these exhibit the example which the laws ordain and require to be made : and sad experience has long taught us, that the latter of these punishments has been attended with an increase of

all kinds of villainy.—How should it be otherwise? for how is it possible to conceive a more dreadful and dangerous school of iniquity, than a place, where villains from every part of the kingdom are brought into an intimate acquaintance?—where they are connected in wickedness as in suffering—and where even the young beginner, who, when he first arrives, not having lost all shame, might otherwise reform, is sure to be hardened by the companions with whom he associates, and to have every principle of humanity destroyed from within him.—He then comes forth, replete with mischief—and ten-fold more a

villain than when he was saved from the gallows, to the no small detriment of the innocent public.

As for *transportation*, there might be some hope arise from it, if, as in former times, the laws were executed on those who return from it; but it has lately been the fashion to pardon this crime also, so that the public is almost left without any resource at all.

I myself have seen, and very lately, at a country assizes, two fellows, who ought to have been hanged the assizes but one before, (the one for an *highway robbery*, the other for a *burglary*) but reprieved; and having received his majesty's mercy, on condition of transportation

transportation—tried for *breaking prison*, and for *being at large*, &c. They were both convicted, and condemned for this last offence—and both again *reprieved*—to the no small edification, comfort, and encouragement of the profligate and mischievous of all denominations.

Throughout these papers, I have, as much as possible, avoided naming persons, times, or places.—I have done this, because I mean not to be thought invidious with respect to individuals, but only to offer my sentiments, on subjects which I cannot but deem of the most serious consequence to society.

As

As for the subordinate means of preventing robberies—such as encouraging industry, lessening the numbers of ale-houses, public places of diversion, &c. —these things, as well as every other that can be said on the subject, are so obvious, as almost naturally to suggest themselves to every person's mind that thinks at all. However, these points are well discussed in a pamphlet published by the late ingenious *Henry Fielding*, Esquire, printed for *A. Millar*, in the year 1751; intitled, “*An Enquiry into the Causes of the late Increase of Robbers,*” &c.—a book containing many learned and wise observations, and which

I could

I could wish to be red over carefully, by every order of magistrates within the kingdom.

But it is to be feared, that our disorder is got to such an height, that no palliatives will now avail; there must be an end of the *police* itself, unless the laws give it their support; and this can only be done, by a strict and faithful discharge of duty, in those who are called into the high offices of magistracy. Then will the laws be feared, the dispensers of them respected, our lives and properties be secured, and the honour of this kingdom vindicated from the aspersions of our neighbours on the continent, who look upon us as little better than a nation of *banditti*.

A Judge

A *Judge* who can see a fellow-creature stand before him, under circumstances of the deepest guilt, and exposed to the severest punishment, without feeling the utmost pity and compassion, must be a monster in nature; little better must he be, who does not gladly embrace every opportunity of shewing *mercy*, where it can be done consistently with the safety and welfare of the public:—but, on the other hand, *these* ought to be uppermost in the *Judge's* thoughts; for where *these* are sacrificed in any degree, it is not *mercy*, but *folly* and *injustice*, to *reprieve*; and such *reprieves* having, no doubt, brought more to
the

the gallows than they have ever saved from it, are not to be esteemed acts of *mercy*, but are a species of *cruelty*. The drawing in men to commit capital offences, under a notion of *impunity*, is very mischievous, not only to the criminals themselves, but to those who suffer by their outrages. I cannot help thinking, that, *in foro conscientiae*, a Judge, who wantonly and causelessly releases a thief from the punishment of the law, is answerable †, not only for all the mischief

† The famous *Killigrew* is said to have come to court one morning, and on *King Charles the Second's* asking him—"What news?"—"Very bad," said *Killigrew*

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"—there

mischief such a villain does afterwards, but also for all that may be done by others, who take advantage to offend from the example of such ill-grounded clemency.

There is also a great defect in the manner of passing *sentence* of

“—there is a report, about town, that
 “ your *majesty* robbed and murdered a
 “ man last night in the street.”—“ What
 “ mean you ?” said the *King*.—“ I mean,”
 replied the other, “ that the man whom
 “ your majesty would pardon, against the
 “ advice of your best friends, hath committed the facts which I mentioned, and
 “ all the world lays this business on your
 “ majesty.” — “ Ods-fish,” quoth the
 King, “ I am sorry for it—but I will do
 “ so no more.”

death

death on criminals. It is for the good of the public that this should be done with the utmost solemnity, not only to impress the convicts with a due sense of their crimes, but also to convince them of the justice and rectitude of their sentence. Add to this, the infinite service it must be of, to impress also the minds of the standers-by with these things. But, instead of deferring the sentence till the end of the assizes, when the trials are over; instead of calling to the bar all the criminals at once, and addressing them in the most pathetic manner upon their several situations, that all who hear may be apprized of what the law

is, and what are the consequences of offending against it—it is now too often the fashion to pass sentence on every criminal as he is convicted: and this with very little preface: so that by the desultory manner in which it is done, and the frequent repetition of it, it becomes so familiar to the hearers, as to lose almost all its effect, and one grand end of the Judge's office is sadly defeated.

Forms, considered abstractedly, or merely in themselves, are trifling matters—but when *relatively* considered, as adding solemnity and dignity to the Judge's office, are of very great and serious importance; and, perhaps, a Judge
owes

owes more of that veneration and respect, which is paid him by the multitude, to the forms observed on his approach, and at his appearance, than to any of his personal qualifications, however eminent these may be.—The dignity of a magistrate very mainly consists in the *forms* which surround him; therefore to depart from any of these, is to lessen his own importance, as well as that of his office. This has been too much done by some, and I wish it may not be followed by others. A contempt of magistracy must be succeeded by a contempt of the laws themselves; therefore every man who wishes well to the laws,

should be careful to maintain that consequence and dignity, with which the office he bears has wisely invested him, and without which, first his *person*, then his *authority* will be despised.

What has been said in the foregoing pages, is more immediately applicable to *Judges* on the circuits. They are the magistrates who are appointed to carry justice into every remote part of England; and on their due execution of their high and important office, the whole country must look for peace and safety: these are what every man has a right to enjoy, as far as the laws can ensure them to him; therefore, to rob those

those laws of their effect, by a careless, partial, or inadequate administration of them, is a breach of trust of the most dangerous and mischievous kind: notwithstanding this, such an administration of the laws has been long creeping in upon us, as the length of the gaol-calendars, more especially in the home counties, too plainly testify.—I know that many other causes are invented for this, some even lay it upon the laws themselves—but no man has a right to do this, till those laws have been steadily, faithfully, impartially, and uniformly executed in every part of the kingdom. 'Tis this, and this alone, that can deliver

us from the dreadful situation to which we are now brought, unexampled in former times—*bad* tho' *they* might be, still *these* are *worse*. —The reason of this is, that there is almost an universal want of discipline, a general failure of attention, in our superior magistrates, to the vast importance of punitive justice: this induces the wicked and profligate to become still more so; having so many chances in their favour, they very little concern themselves about *consequences*—or, as a wise king said —“ Because sentence against an
 “ evil work is not executed speedi-
 “ ly—(and we may also say—*cer-*
 “ *tainly*) therefore the heart of
 “ the

“ the sons of men is fully set in
“ them to do evil.”

As to the METROPOLIS, we may
say of every part of it, as Ju-
venal says of Rome, in its worst
estate—

————— *Qui spoliæ te*

*Non deerit, clausis domibus postquam omnis ubi-
que*

Fixa catenatæ siluit compago tabernæ.

Interdum et ferro subitus grassator agit rem,

Armato quoties tutæ custode tenentur

Et Pomptina palus, & Gallinaria pinus.

*Sic inde huc omnes tanquam ad vivaria cur-
runt.*

Qua fornace gravet, qua non incude catenæ ?

Maximus in vinclis ferri modus, ut timeas, ne

Vomer deficiat, ne marra & sarcula defint.

Felices proavorum atavos, felicia dicas

*Secula, quæ quondam, sub regibus atque tri-
bunis,*

Viderunt uno contentam carcere Romam.

SAT. III. l. 302—314.

Thus

Thus excellently imitated by
Dr. Johnson—

In vain, these dangers past, your doors
you close,

And hope the balmy blessings of repose :
Cruel with guilt, and daring with despair,
The midnight murd'rer bursts the faithless
bar ;

Invades the sacred hour of silent rest,
And plants, unseen, a dagger in your breast.

Scarce can our fields, such crowds at
Tyburn die,

With hemp the gallows and the fleet supply.
Propose your schemes, ye senatorian band,
Whose ways and means support the sink-
ing land ;

Left ropes be wanting, in the tempting
spring,

To rig another convoy for the king.

A single jail, in *Alfred's* golden reign,
Could half the nation's criminals contain :

Fair

Fair Justice then, without constraint ador'd,
Held high the steady scale, but deep'd the
sword ;

No spies were paid, no special juries
known,

Blest age ! but ah ! how different from
our own !

The cause of all this is one and
the same, both in town and coun-
try, viz. the *uncertainty* of pu-
nishment, and the almost *certainly*
of *reprieve*. That there are so
many executed in *London*, is very
shocking to be considered ; but it
is more shocking still to conceive,
that, perhaps, not even a *few* of
those *many* would ever have suf-
fered, if the multitude of *reprieves*
that are granted to far the greater
majority

majority of convicts, did not take off the force of the sad examples which are made, so as to leave the chance of life at least *three* to *one* in favour of the guilty. How injurious is this to those who are executed ! How monstrous is it to take men's lives away under pretence of example, and yet do this with such a partiality, as to destroy the very end of their sufferings, by so far weakening the force of that example, as to render it void and of none effect !

I remember, and not very long ago, an instance of one villain who tried all he could (except murder) to get himself hanged, but he could not effect it.—He

once

once succeeded so far, as to be *tied*
up to the gallows at *Tyburn*; where
 an old comrade of his, just as the
 cart was going to be drawn away,
 called out to the *Sheriff*, that,
 "the man was innocent of the
 "fact for which he was going to
 "be executed, and that he (the
 "said old comrade) actually com-
 "mitted the robbery himself, and
 "hoped that the *Sheriff* would not
 "execute a man wrongfully."

The *Sheriff*, very humanely, stop-
 ped the execution, and sent an
 account of this to the Secretary
 of State's office: an order came,
 to carry the man back to *New-
 gate*; from whence he was soon
 after discharged. Thus was the
 famous

famous *Patrick Madden* preserved for future mischief. His friend was hanged for a robbery the very next sessions.

After this, *Patrick* was tried for a very dreadful riot in *Moorfields*, and sentenced to seven years imprisonment in *Newgate*; was released from thence in the riots of 1780—he then went on with burglary and house-breaking, and took young fellows under his tuition, to bring them up to his vocation.—On one of his expeditions, with his pupils, into a shop, which they robbed, he was discovered, taken, and capitally convicted. Notwithstanding this, he was reprieved for *transportation*—he was afterwards

wards found at large, and tried for returning from transportation—of this he was convicted, and again received sentence of death—he was *reprieved* again to be transported—when on board the ship, he made an hole in the bottom of it, and in the confusion which this occasioned, he got on shore—was retaken, and brought to the bar at the *Old-Bailey*—where, instead of being remanded to his former sentence, he was told that he must be sent abroad.—He refused to accept this, “ unless
 “ they used him better, while he
 “ stayed in Newgate ; for,” he said, “ they had chained him to
 “ the floor, and if he was not to
 “ have

“ have more liberty, he would not
 “ accept of the offered mercy.”
 The (then) *Recorder* told him,
 that he should be executed as that
 day se’nnight. This abated the
 hero’s obstinacy and courage,
 brought him on his knees, and
 made him sue, in the most abject
 terms, for mercy. This was grant-
 ed him.—After this, he was re-
 imbarked for *Africa*: since which,
 various have been the reports con-
 cerning him. Some have said,
 that he was hanged at the yard-
 arm, for mutiny on board the ship
 at sea. — Others say, this report
 was groundless—for that he has
 since been seen at large in *Eng-
 land*.—What the truth is, I know

not—but this every body must know, that *one* instance of this sort, must tend to harden more villains, than the execution of fifty people can dismay. It carries with it an instance of *partiality*, that is horrible in itself, as well as a very high reflection on the distributive justice of this country, which will not, and ought not easily to be effaced.

The account which is above given of this malefactor, I confess to have recollected from the public prints; and, although they are not always to be depended on with respect to particulars, yet, in general, I believe the above account to be true, having had a confirmation of the substance of

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it,

it, from persons well acquainted with this sort of transactions.

The matter of *reprieve* is transacted differently in *London* and *Middlesex*, from what it is on the circuits. In the former, the criminals, after sentence, are remitted to the gaol, where they remain undetermined as to their fate, till the Recorder has made his report of their several cases to his Majesty in council. During this interval, the various connections which the convicts have formed in life, as well as their natural friends, all set to work—one has, perhaps, a brother who is servant to some Member of Parliament, or a sister who is mistress to such
a one,

a one, or perhaps to some greater man; in short, the *higher powers* are got at; and, by some means or other, the royal ear is abused—the royal mercy extended to the greatest villainies — and “respites, during his Majesty’s “pleasure,” reduce the number of names in the dead-warrant to about one third of the capital convicts—these are hanged—the rest frequently, of late years, sent for further instructions, in all kinds of the most dangerous villainies, on board the *bulks* in the river Thames; till, at the expiration of their time, they come forth, abandoned to the last degree—no creature can think of employing them,

and now their most accomplished wickedness is to be let loose on the innocent public; and, edged with desperation, no street, no road, no house, is safe from their terror.

In the several counties where the assizes are held by the Judges on the circuits, reprieves are the immediate act of the *Judge* himself; who must know the truth of every case that he tries, so that he cannot be imposed on by misrepresentation, or by false report: and this renders him the more inexcusable to the public, if he reprieves improperly. He has no power to alter the sentence from one thing to another, as from hanging

hanging to transportation : but he has a power to reprieve, which (that the criminal may suffer as little even in mind as possible) his Lordship usually does — “ *before he leaves the town:* ” — he then sends a recommendation to the Secretary of State’s office, of such and such persons, as fit objects of his majesty’s mercy ; this is represented to the king, by whose command a letter is addressed to the Judges of the next assize for the county, ordering such and such to receive his majesty’s mercy, on condition of transportation, going to the hulks, or as the matter is, according to the report sent by the Judge. Whatever this may

be, the end of the law is defeated—justice is laughed at—and the honest part of the king's subjects must suffer for the *injustice* and *folly* of such *reprieves*.

It has been before observed, that some Judges have reprieved, for many offences made capital by the law, such as horse-stealing *, sheep-

* I have just seen a printed *band-bill*, from *Chertsey*, in the county of *Surrey*, signed by many *gentlemen* and *farmers*, complaining (as well they may) of the *daily increase* of SHEEP and HORSE-STEALING; and offering a reward of *twenty pounds*, to any person who shall be the means of convicting an offender.

This is one of those instances, which prove, how severely these mischiefs are felt

sheep-stealing, and the like, because it is against their *consciences* to take men's lives away for such offences as these. But how do such men's *consciences* dispense with their solemn *oath of office*? They are here brought into a very serious dilemma—they have sworn solemnly to execute the laws, but their *consciences* won't let them do this,—What then becomes of their *oaths*, which are given as securities to the public for the due execution of justice? Such a Judge ought to resign his place, and not

felt by the *public*; as well as how great a cause that *public* has to complain, of those who turn such *miscreants* loose upon their fellow-subjects.

trifle thus with the law, with himself, and with his fellow-subjects, in matters of such weighty consequence.

What laws ought to be made, is the province of the legislative power alone to determine: but when once made, the executive magistrate is not to arrogate to himself an authority over them, so that they shall, or shall not, operate, according to the will and pleasure of an individual.—If the law be too severe in the opinion of the Judges, yet, it is plain that the legislature, when they passed it, thought otherwise, else it had not been made. But be the law what it may, none are answerable

for

for it, but those who make it; none are answerable to it, but those who violate it; and none are criminal, as to the dispensing it, but those who do not dispense it, fairly and impartially, to all, who are the plain, clear, and determinate objects of it.

It was worthy the understanding and policy of a low thief, to say to Judge Burnett, once, at Hertford assizes—"My lord, it is very hard to hang me for *only* stealing a horse."—It was worthy the good sense and wisdom of that learned Judge, to answer—"Man, thou art not to be hanged *only* for stealing a horse, but that horses may not be stolen."

—This

—This answer I could wish the Judges to carry with them, whenever they go the circuit, and to bear it in their minds, as containing a wise reason for all the penal statutes which they are called upon to put in execution : — it at once illustrates the true grounds and reasons of all capital punishments whatsoever—namely, that every man's property, as well as his life, may be held sacred and inviolate.—This, thank God ! is, in this country, the constant care of the legislature, and whoever counteracts this, deprives us of our common birth-right.

What is the end of all punishment ? “ To deter men,” says the
great

great *Judge Hale*, “ from the
 “ breach of laws, so that they may
 “ not offend, and so not suffer at
 “ all. And is not the inflicting
 “ of punishment more for exam-
 “ ple, and to prevent evil, than to
 “ punish?” “ and therefore,” adds
 he, “ death itself is necessary to
 “ be annexed to laws in many
 “ cases, by the prudence of law-
 “ givers, though possibly beyond
 “ the single merit of the offence
 “ simply considered.”

The real difference between a
severe Judge (i. e. a *Judge*, who,
 with a view to prevent evil, suffers
 the law to take its course—for such
 a one is very commonly, though
 very injuriously, called *severe*) and

a mer-

a *merciful* Judge (i. e. one who "*reprieves all before he leaves the town*") is this—the *former* is a terror to thieves, the *latter* to honest men:—which of these characters may feed a low pride of *popularity* among the unthinking vulgar, and particularly among the several gaols of the kingdom, we may easily determine—but which of these establishes peace and contentment of mind in a man's own breast, and deservedly gains the esteem and approbation of all thinking, honest, virtuous, and good men, is, I am afraid, too little thought of, by some of those whom it most concerns.

As for the strange supposition,
that

that thieves don't mind *banging*, it is too absurd almost to require a serious answer. However stupid their minds may have grown, however hardened by the daily practice of wickedness, with respect to *others*—yet there is a certain principle, which is very rarely eradicated, and that is a principle which respects *themselves*, I mean, SELF-PRESERVATION.—The fear of death applies to this, and immediately sets it to work, either more or less, according to the apparent danger which threatens: and I will be answerable for it, that there is no possible punishment which could be devised, short of death, or even that, if it held out
only

only a faint chance of life, which the most daring thief would not thankfully accept, while under sentence of death.

I remember to have read an account, which very fully serves to illustrate the above position; and of which the following is the substance, as well as I can recollect.— Many years ago, some ingenious person found out, what was called, a most sovereign *styptic*; it was said to be so efficacious, that no *hemorrhage* could resist its power to stop bleeding. The inventor had tried it upon the amputated limbs of dogs, horses, asses, and other wretched animals, who were chosen to be the subjects of his inhuman

[III]

inhuman experiments. It was then recommended to the observation of the hospital-surgeons, under a notion of succeeding better than the usual methods of taking up the vessels in cases of amputation, besides the advantage it held forth, of saving the patients the excruciating torments which they endure from the usual practice of taking up and tying the vessels. However, the most eminent surgeons then in England did not chuse to venture the experiment on their hospital-patients; so that, after several applications to them, from the inventor of the styptic, they declined substituting, what to them appeared an *uncertain,*

tain, for what they so long had found a *certain* method of stopping blood on the amputation of limbs.

At length the *inventor* found means of applying to the king, (GEORGE II.) and to get a pardon for a criminal then under sentence of death in Newgate, on condition that such criminal would submit to an amputation of the thigh, in the thickest and largest part thereof, and to have nothing but the styptic applied to stop the bleeding.

There were, at that time, several convicts, (if I remember rightly, seven or eight) — these were applied to, and each of them earnestly

nestly petitioned to be the man on whom the experiment should be tried.—How this was decided I forget; whether by lot—or by leaving it to the *inventor* of the *syptic* to chuse the man, who, from his appearance of health, and strength of constitution, might be supposed to give the medicine the fairest chance—or however else it might be determined, the choice fell on one *Chippendale*, who chose to undergo a most horrible operation, with a bare chance of life, rather than meet a certain death, which, in point of bodily pain, could not be a thousandth part of what he chose to suffer, for even the precarious hopes of life.

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As soon as the man was fixed on, the surgeons were desired to be present at the operation, for which a day was to be appointed; but they all refused this, as well as to try the styptic in the hospitals, though it might succeed in the case of this man, or even of more; alledging, that they could not answer it to themselves, or to the public, if they should happen to lose a patient, by even an accidental failure of the styptic; and therefore, they were determined to proceed in the old method.

There was much altercation about this affair; and, at length, it ended in the fellow's saving both his limb and his life; for, as the
end

end of the experiment would not have been answered, by inducing the surgeons to try it in the hospitals, the inhuman operation on the criminal was interdicted, and he was discharged out of confinement, having, on his part, performed the condition of his pardon, by offering himself to the proposed operation.

One *fact* proves more than many *arguments*; and that person must know little of human nature, who can doubt, whether, if the same offer were to be made again to a gaol-full of capital convicts, they would not readily consent to save their lives at the expence of their limbs.

The legislature has therefore

annexed *death* to the commission of certain crimes, as the most terrible of all punishments, and, of course, as the most likely means to stir up that horror in men's minds, which may deter them from perpetrating the evils that otherwise they would commit. That all this wise and salutary intention of the law is counteracted, and, in a great measure, defeated, by the ill-timed lenity of the Judge, is very true ; but then, instead of saying, that "men don't mind *hanging*, and therefore some other mode of punishment should be adopted,"—let it rather be said, that "they don't much mind a *chance* of hanging, which is twenty to one in their
 "favour,

“favour, and therefore let the
 “law be so executed, as to leave
 “nothing but a *certainty* of suffer-
 “ing if they offend, and then the
 “law will have its effect.”

Our law is not like the law of
Turkey, which, in many cases, owes
 its existence, as well as its pu-
 nishments, to the will and plea-
 sure of a *Bashaw* or a *Cadi*—and
 that, *ex post facto*, or after the
 commission of an offence :—but it
 is the glory of the English laws,
 that they, and the punishments
 which they inflict, are known and
 certain, as they stand in the law;
 therefore the robber knows before-
 hand what the law gives him to
 expect, and so leaves him without

excuse, if he makes himself an object of its punishment—he has nobody to complain of but himself. On the other hand, if the law, known and published as it is, be not executed, so that the punishments which it threatens become mere *bruta fulmina*, and persons are drawn into mischiefs from the hopes of impunity—tho' they cannot reasonably complain of the law, yet they have much reason to complain of those whose duty it is to dispense it.

Lord Bacon says, somewhere — that—“ It is no matter what the law is, so it be known what it is.”—Still, let the law be ever so plain and determinate as to itself,

if it be rendered *precarious* in its execution, and only put in force now and then, according to the temper, disposition, or humour of the *Judge*, it is thus (virtually at least) rendered *uncertain*, and may, with much shew of reason, be looked upon as very oppressive towards the comparatively *few* who suffer by it—the *many* who escape will laugh at it; and in a short time be brought to set it at open defiance; while the Public, for the defence, protection, and preservation of which, it was made, have only to lament, that the ill-execution of the law, leaves mankind in little better condition, than if there was no law at all.

And this seems to be the case at this very hour. What is more melancholy still, is, that robberies of all kinds are on the increase; and to no other fair reason can this be attributed, but to the increase of *reprieves*:—these, in the very nature of things, must weaken the *terror* of the *law*, and in proportion as they do this, must embolden and harden men to commit outrages, of the most disastrous kind, upon their peaceable fellow-subjects.

“ No man of common humanity, or common sense, can think the life of a man and a few shillings to be of an equal consideration, or that the law,
“ in

“ in punishing a thief with death,
 “ proceeds (as perhaps a private
 “ person sometimes may) with
 “ any view to vengeance. The
 “ terror of the example is the only
 “ thing proposed, and one man is
 “ sacrificed to the preservation of
 “ thousands.

“ If therefore the terror of this
 “ example be removed (as it cer-
 “ tainly is by frequent pardons)
 “ the design of the law is ren-
 “ dered totally ineffectual — the
 “ lives of the persons executed
 “ are thrown away, and sacrificed
 “ rather to the vengeance than to
 “ the good of the public ; which
 “ receives no other advantage,
 “ than by getting rid of a thief ;
 “ whose

“ whose place will immediately
 “ be supplied by another. Here
 “ then we may cry out with the
 “ poet (*Claudian*)

—*Sævior ense*

Parcendi rabies.

“ This I am confident may be
 “ asserted, that pardons have
 “ brought many more men to
 “ the gallows than they have sav-
 “ ed from it. So true is that sen-
 “ timent of *Machiavel*, that ex-
 “ amples of justice are more *mer-*
 “ *ciful* than the unbounded exer-
 “ cise of pity.” See Fielding’s
 Incr. of Rob. p. 120.

Upon the whole, something
 should be done, or much worse
 consequences, than have hitherto
 happened,

happened, are to be apprehended*; and I should be very sorry to see certain persons, who have this matter much at heart, forced into a petition to the House of Commons, “complaining of an undue administration of criminal

* The *St. James's Chronicle* of November 9th, 1784, observes, that — “If robberies continue to increase, as they have done for some time past, the number of those who rob will exceed that of the robbed.”

The author of the above paragraph may have credit given him, for meaning to speak *hyperbolically*; but, as things are going on at present, the *hyperbole* is a very allowable one — for, he observes, that — “Every day, every hour, teems with intelligence of houses broken open, carriages stopp’d on the highway, and persons

nal justice, and praying that a committee may be appointed to examine into the conduct of the *Judges* on their several circuits, with respect to *reprieves* of capital convicts; that the several clerks of assize may lay before the said committee, the names and crimes of such convicts,

“ sons plundered and abused. These outrages are frequently committed early in the evening, and in the open streets of the *metropolis*.”

Whatever other causes may be assigned for this, the grand cause of all, is, the almost total relaxation of discipline among us; or, in other words, the turning so many hardened villains loose upon the public, by the frequency of reprieves after judgment.—This invites others out, so that they increase in numbers as well as in audaciousness.

with

with all books and papers relative thereto, &c."—On the report of such a committee to the House, the matter might then be investigated at the Bar of the House, in such a way, as to create universal caution among the dispensers of our criminal laws, and to leave the public no more cause to complain, that we are at present very little better protected in our properties, than if we had lived among the old *Ægyptians*, who held all manner of *thefts* to be *lawful* *.

Our *police*, as far as it relates to the discovery and apprehension of felons, is now on such a footing,

* See *Aul. Gellius*, Lib. ii. cap. 18.

that

that no thief, or nest of thieves, can long be safe. The plan of a public office, open at all times for the examination and commitment of offenders, is of the greatest use. This was first devised by the late *H. Fielding*, Esq;—much improved on by his late brother *Sir John Fielding*—and is now carried on, in a still improved state, by *Sir Sampson Wright*, and other gentlemen his assistants, in *Bow-street*. There are other *rotation offices* *,
all

* So called from the magistrates sitting *by turns* at a known place; so that there are always some present to do the public business:—this, I believe, has always been the custom in the *City of London*, where the *Aldermen* sit on justice-business by rotation at *Guildhall* every day.

This

all of which contribute their quota of usefulness to the public; and, by means of the number of officers employed by them for the apprehending thieves, I much question whether a thief can be much safer in *England*, even in *London* itself, from the hands of the thief-takers, than he would be from those of the *Marechaussée* or *Guet* in *France*.

Our gangs of thieves are grown too numerous, and the individuals which compose them too despe-

This is a most salutary institution, and must tend to expedite justice. But quere—If this would not be very highly improved on, if there were *Judges* to sit in the same manner, to try the offenders as soon after their commitment as possible?

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rate and dangerous, to be controuled by the comparatively feeble powers of the private magistrate, or of the common parochial constable. A steady execution of the laws might have preserved things on a better footing; but they are now come to such a pass, that nothing but active magistrates, who devote their whole time to the one single object of the police—and bands of stout, able, and resolute officers, whose only business is to execute the warrants of those magistrates—can insure any tolerable quiet to the metropolis and its *environs*. Without these, there would be no living—therefore, they certainly are people

ple to which the public is very highly obliged.

But how mortifying is it to think, that, after all the care, trouble, hazard, and expence, in the apprehending capital offenders, by the inferior magistrates, and officers of the police, these villains are usually caught, only to be turned loose again, either from gaol, or from the lighters, still more determined and desperate, as to every species of felonious mischief! This is so much the case, that it may be asserted, with great truth, though at the same time with no small scandal to the government, that there are many offenders, now at large, in the

K kingdom,

kingdom, who are as well known at the rotation offices, for having been tried and convicted of some capital crime or other, as *St. Paul's* clock is known for striking the hours.

I am rather deviating from my design in these pages, by entering on the transactions of the police in the metropolis; but as these are very much connected with the business of the assizes, in the home counties especially, I could not pass them by.

Suffice it to say, that, if there were the same care taken to execute the laws in the *higher* departments of magistracy, as there is in the *lower*, such a check must
be

be given to the licentiousness of robbers, as soon to bring on a new face of things. We should almost have to say—*redeunt Saturnia regna*:—What can effect this, but suffering the laws to take their course against those who are now setting them at defiance—and thus vindicating them from the reproach of those who revile them, as inadequate to the purposes for which they have been made?

One observation I must conclude with, which is—that all writers on the subject of laws, that I have ever met with—as *Plato*, *Cicero*, &c. among the antients; *Montesquieu*, the *Marquis of Bee-*

caria, &c. among the moderns—
all contend for the certainty of
punishment, in order to render
laws respected and efficacious.
The same reason for which a law
is enacted, must certainly call for
the certainty of its execution ; for
to enact a law, and not to enforce
the execution of it, is against all
reason.

I have professedly avoided en-
tering upon the question—how far
it might be expedient to revise
our penal statutes, relative to ca-
pital offences ? but, as a friend to
examination and revival of all
kinds, I should not be sorry to
hear that such a thing was in agi-
tation; for, if any of the laws in
being

being fail of their execution, and consequently of their end and purpose, because they are thought too sanguinary, they had much better be altered into something less severe, than to let those offences, which are the objects of them, go without any punishment at all.

However, this is a matter wholly for the consideration of the legislature; I shall therefore dismiss it, with my hearty good wishes, that if ever it be done, it may be productive of all that benefit to the public, which the warmest advocates for such a measure can expect or desire: at the same time expressing my own doubts, whether any other human system

could equal the present, for the suppression of public injury, supposing the law as it now stands were punctually executed. We then might say——

*The law hath not been dead, tho' it hath slept :
Those many had not dar'd to do that evil,
If EVERY MAN, that did th' edict infringe,
Had answer'd for his deed : now 'tis awake ;
Takes note of what is done ; and, like a prophet,
Looks in a glass that shews what future evils
(Either now, or by remissness new-conceived,
And so in progress to be hatch'd and born)
Are now to have no successive degrees,
But, ere they live, to end.*

See SHAKESPEARE, *Meas. for Meas.*

PART

P A R T II.

AS it is to the purpose of these papers, I would observe, that the *petty juries*, who are to stand between the Crown and the prisoners, notwithstanding the solemn *oath* by which they are bound, frequently acquit prisoners, in the very face of the clearest and most indisputable evidence.

The oath of a petty juryman is as follows, viz. " You shall well
 " and truly try, and true deliver-
 " ance make, between our Sove-
 K 4 " reign

“reign Lord the King, and the
 “prisoner” (or prisoners) “at
 “the bar, whom ye shall have in
 “charge, and a true verdict give
 “ACCORDING TO THE EVIDENCE.
 “—So help you GOD.”

The words of this solemn adjuration are very plain and intelligible to the meanest capacity, and very clearly point out to the jurymen the whole of his duty. They confine his attention to the *evidence* before him, and they bind his conscience to deliver his verdict, simply, according to the conviction which *that evidence* works upon his mind.

Instead of this, juries frequently take upon themselves to give
 verdicts

verdicts diametrically opposite to the evidence which has been delivered. I have often observed this, with much uneasiness; and indeed, that man, who can hear *twelve* people *perjure* themselves, and not be affected by it, must, one should think, be void of all feeling, of all *proper* feeling, at least, whatsoever.

For instance. A prisoner is set to the bar, and put upon his trial. The witnesses uniformly, and without a doubt, prove the *fact* against him. But perhaps he happens to be young—it appears to be his first offence—he has, before the fact which is proved against him, had a good character — he was drawn

drawn in by others—was in liquor—or some other circumstance of the like kind strikes the minds of the *jury*; they forget their oath—“to give a true verdict according to the evidence”—and take upon themselves to *acquit* the prisoner, against all *fact* and *truth*. This I have so often seen, that I cannot forbear the mention of it. The Judge, on this occasion, usually takes little further notice of the matter, than to congratulate the prisoner on “his narrow escape,” and to tell him that “he has had a very *merciful* jury.

That such an acquital as this is owing to the *perjury* of the *jury*, is beyond a doubt: they have given
a verdict.

a verdict *according* to their *feelings*, but *against* their *oath*. This may be a very dangerous business to the public ; for if a jury can give a *false* verdict in *favour* of a prisoner in one case, they may also give a *false* verdict, in another, in *prejudice* of the party accused. If through *favour* they acquit, through *prejudice* they may convict *; and if so, their oath, which is

* This I remember to have happened, in a very remarkable case, of a person of fortune, who was *maliciously* indicted for stealing *turkies*, and as *maliciously* convicted, at a certain *general quarter sessions* held in the borough of *Southwark*. To behold a venerable figure of an old gentleman, above seventy years of age, standing

is to be looked upon as the grand security to the public, as far as *juries* are concerned, is a nugatory piece of form.—I have observ-

standing at the bar, as a common *felon*, was, in itself, an afflicting sight—but to see a *jury* capable of convicting him against *law*, as well as *fact*, contrary to the sense and direction of the court, was still more afflicting.

It seems, that this old gentleman was a good deal disliked in his neighbourhood; and there being, unfortunately, some of the *jury* literally *de vicinato*, they influenced the rest to find him *guilty*, and to persist in their *verdict*, though sent out of court to re-consider it.

This matter ended in an unanimous petition to our most gracious Sovereign, signed by all the magistrates, expressing their disapprobation of the verdict; which procured a pardon for the *defendant*.

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ed this in so many instances, that, considering what sort of people *petty jurymen* usually are, it ought to be looked upon as a part of the *Judge's* duty, to give them a proper *charge*, as soon as they are sworn; to warn them against trifling with their oaths; and to hold up the evidence given to them, as the *only* matter which they are to consider. If any party tried before them appears, from some alleviating circumstances of his case, to be an object of mercy, they may recommend him as such to the *Judge's* consideration, but ought on no account to violate their *oath*, from any motive whatsoever.

The *grand jury*, which is usually

ly composed of gentlemen of rank and education, and who must, from these causes, as well as from their repeated services, be presumed, in a good measure at least, to know their duty, always receive a *charge* from the *Judge*;: how much more necessary is it for the *Judge* to instruct the *petty jury* in their duty, as they usually consist of low and ignorant country people!

Another cause of much evil is, the trying prisoners *after dinner*; when, from the morning's adjournment, all parties have retired to a hearty meal; which, at *affize-time*, is commonly attended, among the middling and lower

ranks of people, at least, with a good deal of *drink*. The symptoms of this vulgar species of festivity are usually too apparent, when the court assembles in the *afternoon*—the noise, crowd, and confusion, which these occasion, seldom cost the *Judge* less than about an hour, before the court can be brought into any kind of order; and when this is done, drunkenness is too frequently apparent, where it ought of all things to be avoided, I mean, in *jurymen* and *witnesses*. The heat of the court, joined to the fumes of the liquor, has laid many an *honest jurymen* into a calm and profound sleep, and sometimes it has been no
small

small trouble for his *fellows* to jog him into the verdict—even where a wretch's *life* has depended on the event!—This I myself have seen—as also *witnesses*, by no means in a proper situation to give their evidence.

The remedy for these things would be very easy, as well as pleasant to the court: and that would be, to sit *early* in the *morn- ing*, and to make but *one* sitting for the day — suppose *seven* in *summer*, and *eight* at the *Lent* assizes.—The *Judge* might try more prisoners, and do more business with comfort to himself, by these means, than by the usual adjournment, and having the confusion
and

and disorders of the re-assembled court to combat with. He might sit till *five* in the evening in the Lent circuit, and till *six* in the summer: which, by some refreshment brought to him into court, might be done, with less fatigue, and more satisfaction, as well to himself, as to all parties concerned, than can be derived from the present usual, but inconvenient method of proceeding.

Every body must see and know, that an *assize-town* is the common rendezvous, not only of many who have business there, but of *more* that have none; and that the majority of the *latter* is composed of the low rabble, gathered from

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within

within some miles of the place, for the purpose of making holiday. It is by this sort of persons that the crowd is made ; and when they wax drunk, which they seldom fail to do by the evening, their noise is intolerable, their rudeness hardly restrainable, and their curiosity *will* be satisfied, by their forcing themselves into and about the court, which they fill with “ the most villainous compound of ill smells that ever offended nostril.” — The scheme of making but one session in the day, and of adjourning early in the evening, would prevent all this, as well as maintain that *decorum*, with which a due respect to a court of

of justice is so intimately connected.

There has of late years been a law made *, for “preserving the health of prisoners in gaol, and preventing the gaol distemper.” A very necessary and excellent statute it is; but there is a part of it, which, by too strict and literal an observance, may bring some inconveniences on the public. This law says — that the Justices, in their quarter sessions, “may order cloaths to be provided for the prisoners when they see occasion.” It is therefore now become customary, to take

* 14 Geo. III. cap. 59.

off the prisoner's own cloaths, and put him on a dress like a carter's frock; and in this habit he is brought on his trial—the reason of which is supposed to be, that the *Judges* and *court* may be secure from all danger of the *gaol distemper*, which might possibly be communicated by the cloaths of the prisoner: this, supposing there be any infectious disorder in the *gaol*, may be a wise and salutary precaution — but I have known it often done, when, as appeared by the certificate of the county-surgeon, pursuant to the said act, there has been no *gaol* or other *infectious disorder* whatsoever.

ver. There can be no reason, when this is the case, to change the prisoner's apparel, or disguise him when brought up to trial; but there are very strong reasons why this should be avoided, for the sake of justice. The prosecutor and witnesses may be much puzzled to know a man, when disguised in a carter's frock, so as to be able to swear to him; his dress when he committed the fact should therefore, if possible, be that in which he should stand at the bar, as most likely to mark the identity of the prisoner.

I have seen a number of men arraigned in their own cloaths,

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and

and the *Judge* has ordered them to be brought to their trials, as they severally should come on, in the cloaths of the gaol, which are usually (as has been said) carter's frocks. I observed, that these made such a difference in the appearance of the prisoners, that I hardly knew them again; this, however immaterial to a stander-by in court, is yet very material to those who are to appear as witnesses in the cause, and who may be very much embarrassed in their testimony, respecting the identity of a person under such different appearances; for, not only the cloathing is different in shape and colour, perhaps, but the person

and stature seem to a great degree altered by it.

When therefore there is no reason for it, surely such a disguise should be omitted.

It may not be foreign to our purpose, to make some observations on another, and more important method of *escape* for *thieves*, when put on their *trial*. The *facts*, charged against them in the *indictment*, are then to be made out by *legal* testimony.

It often happens, that *robberies* are committed by *more than one* offender—that the *prosecutor* is able to swear positively to the fact, and to all its circumstances, as well as to the *number* of villains who

L 4 committed

committed it ; but can't bring it home to the *prisoner*, not being able to *identify* him by swearing to his *person* ; so that, for want of some direct and positive testimony against him, the *offender*, however great a villain, is *acquitted*.—To remedy this sore evil, it has been found necessary, and it is customary, to admit one of the *accomplices* an evidence for the Crown ; but it is usual to reject the *accomplice* from being a witness, unless some other testimony appears, to put the prisoner on his defence, by way of inducement, or introduction, to the *accomplice's* evidence.

As this is a very serious matter, and big with the utmost distress
and

and danger to society, it may be worthy our attention.

Let us first observe, in general, that there are certain *legal* objections, which may be made to a witness; *some* of which go to his *competency*—*others* to his *credit*.

By the *first* of these, he cannot *legally* be sworn as a *witness*; as where he is a *felon* convict, or has been convicted of *perjury*, or stood in the *pillory* for some infamous crime, or the like, or is *interested* in the cause—such a one is *incompetent* to be a *witness*, and therefore must be totally set aside.

But though the *witness* be under none of the *above*, or any *other* disabilities, with respect to his *competency*;

competency ; yet there may be many circumstances, which may tend, very strongly, to impeach the truth and *credibility* of his testimony—as, if he prevaricates, or contradicts himself in what he says—or is in a different story at different times—or appears to be a person of bad fame—or betrays any heat or malice against the prisoner : in these, and many other particulars, a witness stands greatly impeached in his *credit* ; and the *jury* ought to be cautioned against trusting him, unless some very strong and probable circumstances appear, in favour of his testimony against the *prisoner*.

Now,

Now, what is the case of an *accomplice*?—If he be not rendered *incompetent*, by standing under some *legal* disability, he cannot necessarily be rejected as an inadmissible *witness*, though no other should appear to charge the *prisoner*.

How far the testimony of an *accomplice*, as immediately affecting the *prisoner*, is to be *credited*, is a matter to be left, like *all other* testimony of *all other* men, under the direction of the learned *Judge*, to the *jury*. The predicament under which the *accomplice* stands, must go very strongly against his *credit*, therefore every thing that he says should be received

ceived with the utmost caution. The *manner* of giving his evidence, the *matter* of it; the consistency or inconsistency, as well as the probability or improbability, together with all circumstances relative to it, are such objects of even a common share of understanding and discretion, as leave no room for either *Judge* or *Jury* to mistake.

It has been said—that, “an *accomplice* is an *interested witness*.” If so, it goes to his *competency*, and he ought not to be sworn at *all*, though twenty other witnesses appear in the cause. But how is he *interested*? When once he is admitted an evidence, whatever
be

be the fate of that evidence, he is sure to be safe ; unless, perhaps, he be detected in open falsehood, and then he may suffer : if, therefore, he can be said to be *interested* at all, it must rather be to speak the *truth*, than, by prevarication and falsehood, to subject himself to detection and punishment.

“ Under such circumstances, and under the caution of a good *Judge*, and the tenderness of an *English jury*, it will be highly improbable, that any man should be wrongfully convicted ; and utterly impossible to convict an *honest* man : for I intend no more, than that such evidence shall put the *prisoner* on his *defence*, and oblige him

him either to controvert the fact, by proving an *alibi*, or by some other circumstance, or to produce some reputable person to his character." — See *Fielding, Inc. of Robb.* p. 116.

The way in which *Lord Hale* * puts the matter is thus—"Tho' " a *particeps criminis* be admissible " as a witness in law, yet the cre- " dibility of his testimony is to be " left to the jury." Here this great man lays down the law as stated above, viz. that an *accomplice* is a legal, competent witness, and in law *admissible*. 2dly, That his credit ought to be left to the jury.—But if an *accomplice* be not

* *Hale, Hist. Vol. i. p. 305.*

admitted.

admitted at all, how can the credit of his testimony be left to the jury? or how can the jury judge any thing concerning testimony, which they are not permitted to hear?—His *Lordship* proceeds—

“And truly it would be hard to
 “take away the life of any per-
 “son, upon such a witness that
 “swears to save his own, and yet
 “confesseth himself guilty of so
 “great a crime *, unless there be
 “also very considerable circum-
 “stances, which may give the
 “*greater credit* to what he swears.”

* By this it is clear, that his Lordship did not at all mean to exclude the *single* testimony of an *accomplice*, but to express the proper caution with which it should be received.

Here

Here that excellent *Judge* speaks like himself, with that good sense, tenderness, and humanity, for which he was remarkable. But there is a wide difference between the practice of *rejecting totally the single evidence of an accomplice*, so as not even to put the prisoner on his *defence*; and the *taking away his life* on the bare evidence of an *accomplice*, without “any other very considerable circumstances.” The *former* must, in the very nature of things, contribute to the suppression of *justice*, in the acquittal of the *guilty*; as, I freely acknowledge, the *latter* might tend to the destruction of the *innocent*.

What

What the learned *Chief Justice* says, of the *accomplice* "swearing to *save his own life*," appears to be more applicable to the absurd and barbarous doctrine of *Approvers*, than to the custom of later days—where an *accomplice* is*, *ex necessitate rei*, admitted an evidence: if the *approver* failed
in

* The admission of the *accomplice* as an evidence, is done for the sake of bringing offenders to justice. It is a discretionary act of the *magistrate*, before whom the offenders are brought. If it appears to him, that the chief perpetrators of the *fact* cannot be *convicted*, unless an *accomplice* be admitted as evidence for the *Crown* against them, he usually singles out one,

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that

in his charge against the *appellee*, in *treason* or *felony*, he himself was to be hanged ; therefore he might be truly said to swear to *save his own life*. But this is not the case of the *accomplice*, when admitted an *evidence* for the *Crown* : no such consequence is in the least likely to attend him, whichever

that he thinks the *least guilty* of the *gang*, for this purpose, and who appears to him to be well acquainted with the *fact*, as well as with the *identity* of those who committed it, in order to strengthen the otherwise deficient proofs against them.

The man thus admitted an *evidence*, is sent to *gaol* till the next *gaol delivery*, and then is brought forth to give his testimony.

way the *verdict* goes ; therefore he cannot be under the influence of such an apprehension.

That an *hundred* *guilty* persons should escape, sooner than *one* *innocent* person should suffer, I readily agree—the very thought of *injured* innocence, and much more that of *suffering* innocence, must awaken all our tenderest and most compassionate feelings, and, at the same time, raise our highest indignation against the instruments of it, as well as our utmost care to prevent it. But there is no danger of *either* from a strict adherence to the laws. The admission of *legal* evidence will tend to nothing else,

but to the discovery of truth ; the judgment which is to be formed on that evidence, be it what it may, is to be the result of cool deliberation and reflection, and to be very cautiously determined.

Still, on the other hand, as the *public* must suffer very essentially from the escape of the *guilty*, it surely must be a *prudent* part, at least, to hear what the *accomplice* has to say, so far as to put the prisoner on his defence—and more especially, as no man can tell, what *lights* may be struck out, or what *truths* may appear, from the testimony even of the worst of men. I own, that

that the matter appears to me, like administering a medicine, which may possibly do *good*, without the least probability of doing any *harm*.

I have written more on this subject than I at first intended; but its importance excuses me to *myself*, and will, I hope, excuse me to the *reader*. — As it is one of those things, which give much encouragement to *thieves*, to persuade themselves that the evidence of an *accomplice* will not be admitted against them, provided they can conceal themselves from the knowledge of others; and as every thing that can flatter them with impunity, increases

their numbers * and audaciousness; I do hope and trust, that what has been said on this point, will be condescendingly attended to by THOSE WHOM IT MAY CONCERN. I know that they love to do right—they wish to do it:—to such, *advice* is ever welcome, and even *reproof* itself will be received with thanks.

The times require, that every *legal* and *constitutional* advantage should be taken, against those who make themselves a *public terror*, by openly waging war on the *public safety*; and no opportunity

* *Quod caput audaciæ est, JUDICES! quis ignorat, Maximam illecebram esse peccandi impunitatis spem?* Cic. pro Mil.

of

of making proper examples of them should be lost.

——— *The base degen'rate age requires
Severity, and justice in its rigour :*

*This awes an impious, bold, offending world,
Commands obedience, and gives force to laws.*

ADDISON, CATO.

POST-

P O S T S C R I P T.

WHILE the foregoing sheets were in the press, and nearly printed off, I happened casually to cast my eye into the *ninth volume* of *Sheridan's* edition of *Swift's* works, and found a paper (p. 320) intituled, “ The
 “ last speech and dying words of
 “ *Ebenezer Ellifston*, who was executed May 2, 1722. Published
 “ at his desire, for the common
 “ good.”—No man knew *human nature*, as it appears and operates in all ranks and conditions of men, better than *Swift*, and, of course,

course, we find *touches of the master* throughout the whole of this little performance : in none more than in the following *paragraph* ; which, as it so fully coincides with the sentiments in the preceding pages of this book, I will transcribe.

“ From the knowledge I have
 “ of my own wicked disposition,
 “ and that of my comrades, I give
 “ it as my opinion, that nothing
 “ can be more unfortunate to the
 “ public, than the mercy of the
 “ government in ever pardoning
 “ or transporting us ; unless when
 “ we betray one another, as we
 “ never fail to do, if we are sure to
 “ be well paid, and then a pardon
 “ may

“ may do good : by the same rule,
 “ that it is better to have one fox
 “ in a farm than three or four.
 “ But we generally make a shift
 “ to return after being transport-
 “ ed, and are ten times greater
 “ rogues than before, and much
 “ more cunning.

“ Besides, I know it by expe-
 “ rience, that some *hope* we have
 “ of finding *mercy* when we are
 “ tried, or after we are condemn-
 “ ed, is always a great *encourage-*
 “ *ment* to us.” &c. &c.



F I N I S.

ERRATA.

P. 36. l. *penult.* after *prison*, *add*, and
left for execution.

38. at the word *news-papers*, *add the*
following note.

It may be supposed, that, at certain periods, the *gentlemen* of the *road* peruse the *news-papers*, with as much avidity and diligence, as certain *gentlemen* of the *turf* peruse the *racing-calendars*; and, as *these* are greatly surprized and alarmed when the *long odds* are lost, and the *knowing-ones* taken in; so are the *others*, when they find some notorious *thief* left for *execution*.

P. 73. l. 9. *dele* that.

